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NRTA-AARP NOISE COUNSELING PROGRAM

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EPA Contract # 68-01-6115

An Abridgment of the

FINAL REPORT

9/22/78 - 6/5/81



NATIONAL RETIRED TEACHERS ASSOCIATION



AMERICAN ASSOCIATION OF RETIRED PERSONS

NRTA-AARP COMMUNITY NOISE COUNSELING PROGRAM

EPA Contract # 68-01-6115 An Abridgment of FINAL REPORT

9/22/78 - 6/5/81

Submitted by:

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Submitted to:

Sylvia Jones, Project Officer Bill Topping, Contracting Officer U.S. Environmental Protection Agency Office of Noise Abatement and Control

Introduction

The Community Noise Counseling Program sponsored by The National Retired Teachers Association-American Association of Retired Persons, was initiated September 22, 1978 with contractual agreement with EPA-ONAC.

The Administration of the program was the responsibility of the Association's Senior Community Service Employment Program, Special Programs, and from the start was carried on in conjunction with the Older Worker Employment Program.

SCSEP eligible enrollees were recruited and assigned to the Noise Counseling Program by Project Directors in local projects where needs were identified and the site selection was made and approved by EPA program officials.

Linda Scott was hired as Program Coordinator for the Program, and was given the responsibility of training and supervising the selected enrollee Noise Counselors. Eight selected enrollees were given formal training in October, 1978.

In addition to the SCSEP program enrollees assigned, several volunteers were recruited and given both formal and individualized training in Community Noise Abatement projects.

In evaluating the Program, nothing stands out as much as the excellent performance of these Older Worker Program enrollees, when given: a meaningful job and assigned to a specific task; training and guidance to prepare them; and support and motivation from the SCSEP Projects and the community. In the words of the EPA Project Officer; "The program is very valuable to EPA because it works".

When given the challenge, the Noise Counselors responded. The increased awareness in their communities is well documented by publicity, letters of commendation, and on going public service

announcements, and, in general, increased efforts to pass meaningful local noise legislation by local officials, and increased enforcement for existing noise ordinances in their communities have been as a result of their efforts.

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Overview

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In the past two and one half years, both the volume of counselor activities and the range of their activities has increased at a steady and significant rate as the program has gained acceptance and the counselors have grown in confidence and expertise.

In the early stages of the program the counselor's efforts were directed towards making their presence known to both the community at large and community leaders, and towards gaining community acceptance. This was accomplished in a wide variety of ways. All new counselors were "announced" in their local communities by letters to local leaders, newspaper articles, newsletters, television news programs and by counselor presentations at civic gatherings.

The most successful method of exposure initially was the establishment of a "Noise hotline". Begun by the Noise Counselor in Waco, Texas, the "noise hotline" was soon in use by other Noise Counselors. Its use resulted in a dramatic increase in complaints and requests for information. The publicity that resulted from the initial success of complaint solving resulted in a rapid community awareness of the program. Of the complaints received, approximately half of the problems were solved by the Noise Counselors in any one month. And of the problems solved, over half were achieved by persuading people to change their behavior or the source of the noise rather than referral to enforcement agencies. Other problems required extensive time commitments over a period of months, including some with legal implications, and some could not be solved at all. Many required several series of sound level measurements over a period of months. Some complaints reached the attention of the media and the counselors were effective

in using citizens groups to apply pressure to city councils, enforcement agencies and the media to solve noise problems.

As the Noise Counselor program gained community acceptance, the variety of noise complaints increased. Some of the noise sources for the complaints follow:

discos barking dogs sirens	model airplanes railroads theater sound systems roosters
planes	compressors and air conditioners
traffic	music
power tools	garbage collection
construction	loud parties
children	sauna motors
car repair	fireworks
motorcycles	helicopters
refrigerated trucks	intercoms
construction	fans
truck traffic	junction box hum
houseboat hum	hot tub pump
taverns	generators

Besides complaints, the "noise hotline" generated many requests for information. As the program developed, increasingly more questions about noise preventions, such as requests about the limits of ordinances and hearing protectors were received.

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Proof of the success of the noise counselor program were the number of requests by those responsible for potential noise sources, such as discos that requested sound level tests before there were any complaints. This was prompted by the success of community groups, assisted by the Noise Counselor, in dealing with similar problems and the resulting publicity. As the program developed, there was less need for the counselors to introduce themselves to civic groups or to seek speaking engagements. Instead, there was a steady increase in unsolicited requests for the counselors to speak and many more types of groups asking than had been anticipated in the early days of the program. Counselors began asking the national coordinator for more material on the techniques of public speaking and group presentations and for more handout material for distribution at these gatherings. A few of the types of groups that Noise Counselors have spoken to follow:

> Kiwanis AARP Chapters and NRTA Units Y Clubs Hospital groups including dietary workers and nurses School groups including PTA, Nurses, and Health Teachers Primary and Secondary school classes TV and radio talk shows Civic organizations Park boards Senior citizens groups' City Councils Enforcement groups

The Noise Counselors were very creative in the forms of publicity that they developed. For instance, the hotline number has been published along with crisis numbers in newspapers. Many articles have appeared in the newspapers in the form of advertisements and announcements, as well as letters to the editor and submitted articles. Also, people have interviewed the Noise Counselors or written about the program. Several Noise Counselors have persuaded radio and TV stations to air public service announcements on an ongoing basis. Three counselors have succeeded in using local artists to develop posters that have been displayed citywide on public buses. Noise Counselors have distributed information at many health and environmental fairs and other special events in their communities.

The Noise Counselor in the Boston area developed a school program that was spread with great success by the other counselors in their areas. This counselor methodically approached the hierarchy of school superintendents, public health nurses, school principals and school nurses and health teachers to persuade them to include his lessons on noise in their teaching curriculum. His approach was very successful, and he soon had classes scheduled through the end of the school year. In the first four months of his program, he gave 34 talks to over 3000 students on sound, its measurement, and the serious effects of noise. His program was such a success that it has become a permanent part of the school system's health curriculum planning committee.

Some of the other counselors could not initiate a similar program with the same degree of success. The development of school noise programs was a frequent topic for discussion at the training sessions that were held. However, by the end of 1980, most of the counselors had firmly established a noise program in the local school systems. This program has been most successful in elementary schools. For instance, in Florida, a Noise Counselor has worked with school officials in the development of the "quiet school program" which is a county-wide program that will be built into the curriculum for 4th grade students. This summer, the Noise Counselor will be training teachers in the presentation of this program, and for the first time the quiet school program will be delivered simultaneously to every 4th grader in the county.

Another aspect where the counselors benefitted from one anothers success is in the area of noise ordinances. All of the Noise Counselors reviewed the noise ordinances in their areas in the early days of the program. Several were successful in drafting and in facilitating their passage through city councils. All of the Noise Counselors have worked towards the enforcement of ordinances that already existed.

The Noise Counselors have had to limit the amount of oral presentations to civic gatherings and no data has been kept on the number of times that Noise Counselors have spoken to one group or another. It is suffice to say that there is no lack of requests for them to speak. However, the Noise Counselors have taken part in over 80 special events in the past two and one half years. These are events where there is a special display, booth, or workshop where handouts are distributed and someone is there to answer questions and meet the public. Examples would be health and county fairs, earth day festivals, library exhibits and the like.

Several of these types of events were very creative and notable, such as the motorcycle noise clinic. In Sioux

Falls, South Dakota, the Noise Counselor has developed a motorcycle testing program. After teaching classes on noise at a vocational school and realizing that teenagers might not want to be subjected to peer pressure for quieting their motorcycles, a program was started to test motorcycles by appointment. The program has been very successful in attracting teenagers for motorcycle testing and information dissemination.

Another particularly creative event was the barking dog clinic. There have now been several of these clinics. This was begun for those with barking dogs or with a problem of dogs barking in their neighborhoods. Included at these events are veterinarians, noise abatement officials and others to discuss the reasons why a dog barks, how this effects those around it, and the various ways of changing the dog's behavior. These types of events are always well covered by the media.

Approximately one dozen surveys have been conducted by the Noise Counselors during the grant period. Most notable, was a counselor in Massachusetts who trained and supervised eight students hired by the Summer Youth Employment Program. They completed a physical and attitudinal survey of several towns that was used by the Noise Counselor in consulting with the various town councils regarding noise control legislation.

The Noise Counselor in Naples, Florida, along with the SCSEP Project Director developed a county wide hearing test program which in the last year, over 8,000 children were tested for hearing deficiencies. Over seven per cent, some 560 children, were referred to doctors for follow-up treatment. These tests were given to all students in the 7th grade, and included both public and private school children. The statistical information gathered from this pilot program is being used by EPA to study long term health effects of noise on school children. It is the probably the most complete hearing testing program ever used in a county school system, and this program will be continued for years to come.

Also, the Noise Counselor there has been giving hearing tests at shopping malls in conjunction with the County Health Department, and distributing handouts and answering questions. Hearing testing is a new dimension of the Noise Counselor program that is only now getting under way. Like other programs begun by creative Noise Counselors, there is interest in expanding this program to other areas.

For over two and one half years the Noise Counselors have had thousands of contacts with the public, and have spoken to hundreds and perhaps thousands of groups. The breakdown of some of these contacts which follows are not exact and are considered as minimum amounts. Incoming contacts from the local communities by phone, letter, or direct contact numbered at least 6,000. The Noise Counselors initiated contacts as well, but in slightly less numbers. There were over 2,300 requests for information. Over 2,471 complaints were followed up, and more than half of these were solved successfully. The Noise Counselors were able to reach the television media more than 250 times. This includes numerous appearances on talk shows and special reports as well as public service announcements. Some of these talk shows and special reports were aired many times. There were over 160 different occasions when the public was reached over the radio, and many of these radio spots and talk shows were aired repeatedly. There were

at least 138 newspaper articles about the program that have been identified, and probably many more as well. Besides the many oral presentations delivered by the Noise Counselors there were nearly 100 special events, exhibits, fairs, symposiums, seminars and other activities.

The volume and range of counselor activities has continued to grow throughout the length of this program as community acceptance and involvement has grown. During the last quarter, the counselors participated in 34 city meetings, often as a part of the program, not as a member of the audience as it was during the early days of the program. More and more of the counselors have been asked to help solve noise problems by local civic authorities and enforcement officials. The Noise Counselors are recognized as noise experts in their communities. Many of these problems are not the result of individual complaints, but technical problems from traffic engineers, lawmakers, enforcement officials, politicians, and school officials. The Noise Counselors now make regular visits to distribute materials throughout their communities to professional people such as doctors, dentists, veterinarians, and librarians. Their involvement has reached a scope that could not have been forseen when the program began just two and one half years ago.

Training

At the onset of the Community Noise Counselor Program in October, 1978, it was necessary to train the first Noise Counselors by means available at that time. The Noise Control Institute was being held that month in Boulder, Colorado so the original eight counselors were sent to that session. They arrived a day early for a preliminary meeting presented by Jim Adams, Boulder Noise Control Officer.

This first meeting was well accepted and understood. Most of the rest of the meetings that week were too technical for beginners and the emphasis was on vehicular noise, tending to confuse the new counselors with what their role was to be. But noting the negative aspects and working with the positive aspects i.e., mainly, Jim Adams presentation and Dr. Richard Krug's session on hearing, gave us initial ideas for use in future training.

To lessen the impact of new terminology and what could be perceived as more complicated material to be learned, we began the practice of conducted two day individual training sessions with each new counselor hired. In this, we covered basics of sound terminology, mechanics of the ear and hearing, health effects, use of the sound level meter, and individual direction and methods for getting started.

In March, 1979, the NRTA-AARP Program Coordinator designed a formal training session specifically for the Community Noise Counselors. This session was held in New Orleans, with 14 Noise Counselors attending. The curriculum included basic technical background information on sound, hearing loss, other health hazards, basic methods of quieting, ordinance development, noise control programs, and a discussion of the Noise Counselor role and skills needed to perform it. The counselors were also instructed in the use of the sound level meter and the calibration of the instrument. The fact that this training session was specifically designed for the Community Noise Counselors made it more understandably appropriate to their training needs and valuable to their activities than the Boulder, Colorado session in October, 1978. In the evaluations of this March session, the counselors all stated that they felt that all aspects of the training was valuable. Even so, lack of time was a problem , and required exclusion of some discussion of practical aspects of Noise Counselor roles and skills and sharing of experiences.

Prior to the next training session, Noise Counselors were voicing the need for information regarding use of media, public speaking, legal parameters and the development of groups, among other practical aspects of their role. With this in mind, the Program Coordinator planned a session in November, 1979, held in Washington, D.C. This particular location was to encourage agency identity.

The November, 1979 training included a brief review of the basics of sound and hearing, then provided more in-depth information regarding the development of school programs, public speaking skills and use of the media. The highlights of the session, however, centered around a series of round table and panel discussions run by the counselors themselves, in which the counselors shared their experience, ideas, problems and solutions on the topics of getting started, developing ordinances, handling_complaints and quieting methods. This training session provided the requested training, but also allowed the leadership and training capabilities of various Noise Counselors to surface. This very successful session reinforced the Noise Counselors' group identity and feeling of camaraderie which has been a most important factor in the success of this program.

In March, 1980, another training session was held; this time, for fifteen new Community Noise Counselors. The general areas covered in this training were basics of sound, noise and quieting methods, use of the sound level meter, roles of the Noise Counselor and skills in giving talks and working with the media. In addition, two of our experienced Noise Counselors discussed their activities, problems and ideas with the new Counselors. We invited speakers to discuss basics of sound, hearing, and quieting methods, use and calibration of the sound level meter, and descriptions of Community Noise Programs and types of ordinances. This left at least half the training time to spend on the roles and skills needed by the Noise Counselor. The two experienced Noise Counselors led the discussion on the role of the Noise Counselor and their sharing of their activities, philosophies, problems and solutions.

Their presence throughout the week was valuable to and appreciated by the new Noise Counselors. They provided good information about role expectations and helped alleviate much anxiety. To provide help on development of skills, we had a workshop on working with the media and developing presentations. The emphasis on practical training experience, rather than factual information regarding public speaking and the media, appears to have been good preparation for the role of Noise Counselor, since all of the counselors have taken readily to speaking to groups and working with the media.

The NRTA-AARP Program Coordinator planned a training session for all the Community Noise Counselors, from the newest to those who had now been working at this for two years, to be held in October, 1980, in Daytona Beach, Florida. By the request of The Environmental Protection Agency, we were joined by the Urban Noise Counselors from the National Urban League. The same basic topics were discussed as usual, but we were not able to spend the time in sharing information, panel discussions, or workshop activity because of the group size.

The other complicating factor was the variety of experience in working as a Noise Counselor. The positive aspects were: (1) all the counselors from both organizations becoming acquainted, with each other and the programs; (2) the newer counselors benefitting from the experience of the established counselors; and (3) the experienced counselors were able to show their capabilities in leadership. The major negative aspect was the learning process was hindered and the time was far too inadequate for discussion and questions. A group that large should be avoided in planning training sessions when at all possible.

With the experience developed from the training sessions described, the NRTA-AARP Program Coordinator has developed a Training Guide (see attachment). This guide has been developed from the information gained from the training sessions and the counselors evaluation, using those items that appear essential to obtain the knowledge necessary to carry out the functions of a Noise Counselor.

Not all counselors are active in all areas of noise education and abatement, therefore, after the general instructional categories, this training guide has been separated into modules. These modules can be used individually or in combination with other modules, depending on the particular interest. Not all modules are mutually exclusive, for example, a person selecting the <u>Adult Education</u> module may also want to use the <u>Media</u> module to develop further skills. These modules may also be used as revolving workshop sessions, or with break out groups interested in one or more specific topics.

Evaluation

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In the original few months of the program, there was a large amount of turnover. By analyzing the problem, it seemed to be primarily the result of hasty recruiting (in order to attend the original training session) by Project Directors who had little understanding of the program or the type of person needed to carry out the related duties. This was mostly corrected by the NRTA/AARP Program Coordinator going into the area ahead of time, further explaining the program to the Project Directors and assisting with the initial screening of potential Noise Counselors. The other turnover problems were mostly related to health problems or better employment opportunities, with another four due to marriage or administrative difficulty.

By the end of March, 1979, we had fourteen stable Community Noise Counselors on board, all were well qualified, trained, and prospects for program development were good. There was a lot of need for reassurance at this time, making personal contact by the Program Coordinator a must. In the early stages of a Noise Counselor's work, very specific direction is required.

As the counselor activities increased, it became difficult to tabulate without a guide, so the NRTA-AARP Program Coordinator developed a monthly report form. The idea was to get the most pertinent information with the least amount of paperwork. Most counselors keep a daily log as well, for easy reference for ongoing or recurrent problems. This monthly form has served its purposes well, with the exception being special programs of various sorts that the counselor would want to give more information and merely add an attachment.

The first duty of the Community Noise Counselor was to meet city officials, find out if an ordinance existed, if so, study it, and find out if there were enforcement capabilities and if so, was it enforced and by whom. At that point, they were to establish cooperation or coordination with the proper persons. By the end of June, 1979, all of the Noise Counselors had obtained some media coverage through T.V., newspaper, radio, newsletters or a combination of two or more of these. They had began to give talks and have a fairly well established route of material distribution. They were also involved in special events and in the school system.

In the process of getting started, the counselors felt insecure in whether they were on the right track in their concept of the program and their expected duties, and were uncertain about their mastery of the information. Another major concern at this time was the apprehension in speaking to groups. Much of the work of the Program Coordinator was to reassure counselors with regard to immediate output expectations, and to provide support and encouragement.

In some cases, Noise Counselors were housed with appropriate agencies, usually a health or environmental agency. The others remained housed independently. There were advantages and disadvantages with each. Some located in public agencies acquired an added support system proving most helpful, especially in the getting started phase. They received additional training in many instances and sometimes became an integral part of the ongoing office. In other situations, they became an arm of the agency, taking over duties not previously being done. On the other hand, those housed independently were often able to develop a broader base of actions and became quite resourceful and inventive in development of activities.

As the counselors became more comfortable, they also became more proficient in solving problems by persuading those involved to make available decisions to change their behavior or source of noise, rather than referral to enforcement agencies. They also began receiving calls requesting "preventive" information; requesting information about the limits of the ordinance, hearing protectors, and how to prevent creating or becoming involved in an offensive noise problem. The counselors steadily increase in their ability to organize groups banded together by a particular problem, and guiding them to the media or city council to gain public attention.

By the first quarter in 1980, our Community Noise Counselors had developed a reputation for understanding their jobs, innovative approaches, and being quite proficient. For these reasons, two Noise Counselors and the NRTA/AARP Coordinator were requested to participate in the training for new Noise Counselors with the National Urban League. The two counselors did an excellent job of describing their activities, how they get started and discussing problems and solutions they had found. This proved to be an extremely valuable part of the program.

To finalize, we had a lot of personnel turnover in the beginning, but corrective action was instituted and the turnover has become what could be considered at a normal level.

Through the year and a half, numbers of contacts, complaints, presentations given as well as other routine procedure continued to rise. This past year, we have also seen innovative approaches develop into a broader scope of general activity.

The counselors have become adept at forming citizen groups and guiding them through techniques that have more political gain. This includes all types of media, city council meetings, etc. The message is clear that if enough people demand, someone has to listen.

Each counselor is more or less out there alone, so it has been necessary to provide a support system. Before they become established in their area, the Program Coordinator is responsible for that support. After the first couple of training sessions, the counselors created their own support system among one another. Finally, as they become more accepted by the community, other interested officials and individuals fulfull some of this need. The Community Noise Counselors have become increasingly resourceful in developing their own material, and methods of handling complaints. They have also developed a self-assurance when developing and delivering presentations. Their manner of dealing with the public has become quite professional.

Requests for direction and assistance have become more specific-related to requests they have had or their own assessments of community need. Counselors who handle complaint calls are showing increasing ability to distinguish between "real" and crank or those of personal feuds. They have learned how to phase their questions to pull out information. They have become very diplomatic in explaining their job function.

Many of the counselors have now perfected their role of ombudsman, dealing quite effectively with private citizens and all levels of city officials. Many times they have been able to solve otherwise difficult problems, just because of their establishment of this role.

Four questions were asked at the beginning of this contract and we have been able to determine answers for each:

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Is it feasible to train older persons to be Community Noise Counselors? The answer is obviously yes, with this report in its entirety confirming this.

What is required to adequately train citizens to be effective as Noise Counselors in reducing community noise? See Training section. Does the Community Noise Counselor's presence in the community create an awareness of the presence and effects of community noise? The sheer number of responses, complaints, and questions would indicate this to be positive.

What is the comparative effectiveness of noise person housed in public agencies and lay counselors housed independently? There are advantages and disadvantages to each, but after a counselor gets through the initial getting started program, they usually seem to be more creative and develop a wider range of activities when housed independently.

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JOB DESCRIPTION

COMMINITY NOISE COUNSELOR

Qualifications include:

- 1. Initiative and self-motivation
- 2. The ability to work with minimal supervision
- The ability to comprehend technical details and apply these to practical situations
- 4. The ability to communicate effectively with groups and individuals
- 5. A willingness to speak to groups
- 6. The ability to work effectively with other organizations or agencies involved in activities related to noise abatement
- 7. A somewhat flexible time schedule, as hours worked will tend to vary as need arises

Duties shall include:

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- 1. Acting as community focal point in providing information related to noise problems.
- 2. Dissemination of information to develop community awareness, i.e., distribute materials, speak to community groups, maintain informational booths at special events such as fairs, appear on 1V talk shows, etc.
- Information and assistance, i.e., respond to inquiries and/or complaints and assist individuals in determining the extent of the problem and actions they can take to control or remedy the problem.
- 4. To the extent possible, coordination of activities with local agencies responsible for enforcement, i.e., when an enforceable situation exists, counselor will guide individuals through complaint and enforcement process and follow-up.
- 5. Development of a list of local community resources.
- 6. Forming citizens groups for action on specific noise problems.
- 7. Education in schools and the community concerning the adverse effects of noise.
- 8. Recruiting volunteers to assist in carrying out the above tasks and advocating for quiet.

TRAINING GUIDE

Introduction

Noise

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What is Noise

Why is it a Problem

Basics of Sound

Characteristics of Sound

Frequency, Amplitude Sound Waves ~ Compression, Rarefaction Reflections, Absorption Measurement of Sound Decibels . Sound Level Meter

Hearing Loss Due to Noise

Anatomy of the Ear Temporary Threshold Shift- Permanent Threshold Shift Correctable versus non-correctable Hearing Loss Trauma versus Gradual Hearing Loss

Other Health Hazards Related to Noise

Stress

Psychological Manifestations Job Performance and Sleep interference

What Can be Done

Community Awareness Education Problem Solving Legislation

Modules - Choose one or more depending on interests

Education for Adults

Community Awareness and Education Literature Distribution Approaching Groups Speaking to Groups Special Event Participation

Consumer Awareness

Buying Quiet

Appliances Machinery Living Areas Correcting present problems

Quieting Methods

Damping the vibration Barriers Proper Maintenance

Community Action and Legislation

Getting the community involved Documentation of problem Examination of solutions How to develop an Ordinance

Problem Solving

Community Program Development Investigation Methods Making use of available resources How to use a Sound Level Meter Quieting Methods

Education in Schools

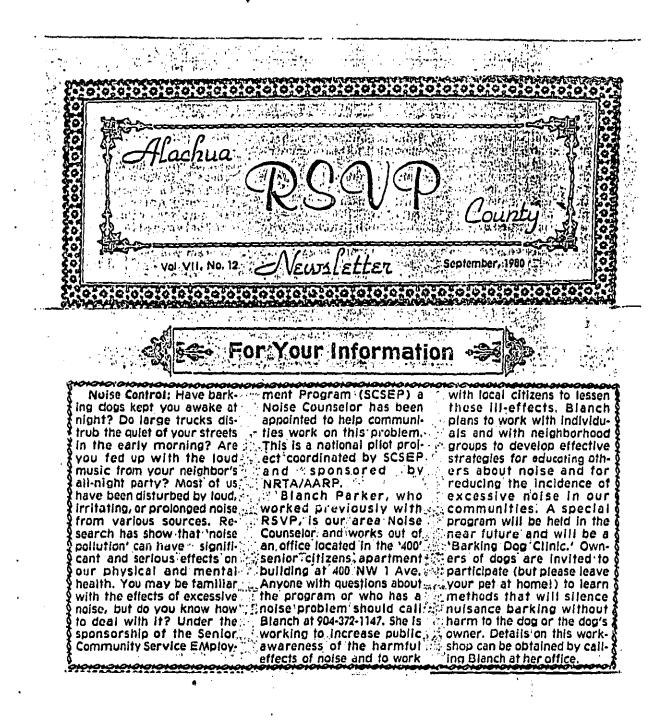
Full curriculum One or a few sessions Available Material Development of Programs Projects for Individuals or Classes

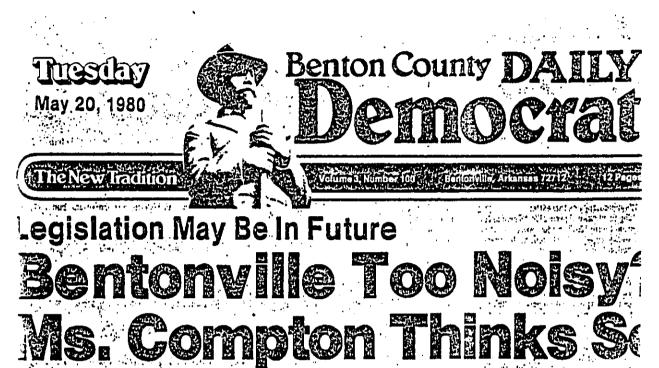
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Media

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Newspaper Radio T.V. Public Service Announcements





By DANNY WILLIAMS Daily Democrat Staff

Your dog, your car, the place you work, your vacuum cleaner, the blenler, and yes, even your kids, may be too loud, bothersome and dangerous o your health, a community couneling group is telling Bentonville citizens.

Through discussions with youth and ivic groups, the public schools, the inedia, and possibly through the passage of a city ordinance, a comnunity counseling organization sponored by the American Association of iseticed Persons plana, to keep Benionville hush-hush.

The counseling group is working throughout, northwest Arkansas passing out literature from the Eniromental Protection Agency concerning noise pollution and offering their services in fighting noises that they say can be dangerous.

"Even murders are committed with no noise." says regional counselor Delyle Compton, Fayetteville.

"Noise is painful. It can cause neryous problems and loss of hearing," she maintains. "You have the most beautiful sound system in the world." It would be a shame to have it destroyed."

Compton's goals are to have a "quieter Bentonville through" 'swareness and education." She is also working in Springdalo, Fayetteville, "Siloam Springs, Fort Smith, Hun-'sville and Euretea Springs.

"I have found them extremely" receptive," she told the Daily "bemocrat. "I expected a slow reacShe said some northwest Arkansas communities already have noise ordinances, and thinks most others eventually will.

What would an ordinance consist of? Compton has several possible examples, most separating industrial and residential areas and defining maximum degrees of noise at certain times of day.

On passing an ordinance, she said, "Most of the time a person knows his neighbors are upset. You can usually reason with them but it's nice to have

something enforcible. Complaints most common, . included barking dogs, v problems, loud music, and cycles.

"Even on the lake, a metor : be troublesome at night,". he



Delyle Compton, the AARP's community counselor on noise pollution, displays that noise pollution is every even in the office. Even typewnters are a form of bothersome noises that can be quited, she says.

Community noise counselor raises her voice above the polluting din

By KATTILEEN HALLORAN Sort But Journal Stati Writer 24 I L. Y

You can't see it, touch it, taste it, feel it or smell it. And if you ignore it, chances are you can't hear it either. Noise. Continuous, excessive, unwanted noise.

it's a veritable onslaught. Your ears are being ravished.

Noise pollution doesn't receive quite as much attention as oil spills and lethal gas leaks, but it is pollution nonetheless. Sometimes it is just a minor annovance: sometimes it is a menace.

Consider this fact published by the Environmental Protection Agency: 40 million Americans are exposed to potentially harmful noise levels without knowing it, And any noice-induced hearing impairment irreparable. It is difficult to notice, because it usually is painless and develops slowly. It can only get worse, Surgary or medicine is useless.

And that's not the only problem. 1 The hazards of noise first came to the public's attention in 1972 when the Noise Control Act was passed, authorizing the Environmental Protection Agency to research the problem of how noise affects public health and welfare. Researchers conclusively established that noise has an adverse effect on general health. The EPA set up a network of "community noise counselors" to make the public aware of this problem. And, yes, Pensacola has its own community noise counselor. Maria 🛃 🖓 🖓 . ; ;

Her name in Joyce Daugherty. She's no longer whispering about this problem — she's yelling, Listen to what Daugherty claims continuous,

unwanted, excessive noise can do besides just damage your cars:

- Noise can raise your cholesterol and adrenaline levels, blood pressure and heart rate. It can contribute to heart and circulatory disease, possibly even bringing on cardiac arrest. It can cause ulcers. It can run up your medical bills, shorten your lifespan.

- Noise can interfere with digestion, causing the gastric juices to flow and saliva to stop. (Remember when you were a kid and you got so scared your mouth went dry?) It can bring on stomach cramps, nausea and migraine headaches. See

--- Noise may contribute to emotional stress reactions associated with mental disturbances. It can make a person irritable, angry and tense, interfering with job performance and personal relationships. It can interrupt sleep, causing fatigue or insomnia, particularly for those millions of Americans who work night shifts. If it impairs your hearing, career choices narrow. narrow.

- Noise can can make it harder for your children to concentrate and study and learn. Unsuspected hearing impairments can make it harder for them to talk, play and establish the relationships with other children essential for growth into healthy, stable adults. - 2 -

- Noise can even affect the unborn child, who may be born too soon, or born defective, or hypersensitive, A child may be born with impaired hearing. Last but not least, noise can even affect yo life, lowering your drive. 1970

These are some of the facts put together and c uted by Daugherty, who is sponsored by the N Retired Teachers Association ("They're the on-sign my paycheck," she says) and the An Association of Retired Persons. She has a desk office of the Senior Citizens Service Emplo Program, works directly with the EPA, th Department of Labor, the National Urban Leag National Quiet Center in Washington, D.C., a merous other agencies and programs that furn with materials and pamphlets. - Her goals are twofold: "One, to make people

of the problem, and two, to be able to help the. problems concerning noise by referring them proper people or agency,"

Her activities in these arenas include lecturi showing slides at schools, distributing infor and material to anyone who's interesting, complaints on excessive noise, and looking int laws on noise. She's interested in such iss acoustics in the proposed Civic Center ar

positioning of runways at the airport. "I'm proud to say that Pensacola is becomir. conscious of this problem. The city has a ver noise ordinance that can be enforced with a fine sentence or both," Daugherty says, What that means is that if your neighbo

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See NOISE, P



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Complete nomination list, rage of HOLLYWOOD (AP) --- "Raging Bull," a hard view Miner's Daughter" and Auss. of the prizefight world, and "The Elephant Man," the 't: The best-actor nominees were all strong performers callife story of a freak in Victorian England, won top 'in bravura performances: Admu Award nominations 'e --- Robert De Niro as Jake La Motta in "Raging Bull" - a role for which he put on 70 pounds during mood --- 'Raging Bull" and "The Elephant Man. Glass listed for the top prize: "Ordinary People," "Coal mood - 'Raging Bull" and "The Elephant Man." Also The best-actor nominees were all strong performers (本):1911年1月1日(Tuesday, scoring in eight categories each. Are set in Bull" - a role for which he put on 70 pounds during) "Coal Miner's Daughter," the story of Loretta, the filming so he could portray the boxer in his decline. Lynn's rise to country music stardom, received seven ing years. a an she bearing a fi instant followed by "Fame," "Ordinary People". il. - Robert Duvall as the hard bitten wing command-

Ellen Burstyn as a woman who experie near-fatal accident and acquires mystical healir

mother of a son who committed suicide in "O People." 16-1 1.4 ي المر الم -Gena Rowlands, as the former moll who t ant tasties to protect a child from the h

Fre + Page 1D loise disturbing you, and your efforts to quiet them haven't is not just a matter of opinion, says Daugherty. Deci bel readings on a sound meler provide a very only ind scientific method of measuring infiles and stillmaling its import on the ast worked, you can call the police. The police can investigate, cits the ordinance, and ask them if they Its impact on the ear. At a typical listener's distance, a whisper will regisare interested in talking to a judge about disturbing the peace. A"But outside the city limits, there is no noiseter about 30 dB on the scale; normal conversation will ordinance whatsoever," she says. reach about 60 dB; household appliances or heavy That means that you can call the sheriff's office and traffic, 80 dB; an air raid siren, 130 dB. deputies will investigate, but all they can really do is ask the noise makers to quiet down. Usually a depu-ty's uniform and a polite request will be enough. The point on the scale where a person begins to hear is 0. At about 70 dB, constant noise can begin to damage hearing. At about 110 dB, the threshold of "We are now circulating petitions and presenting them to the county Board of Commissioners. They are pain is reached, and the sound itself begins to hurt. The accepted standard for most noise ordinances, dratting a county ordinance, using some moduls I spi according to Daugherty, is 40-60 dB at night and 60-60 cured from other counties in Florids. I'm hoping it dB during the day. will come up for a public hearing sometime soon, (cacambia County Bhariff Vince) Seely has promised (ull support," she says, 1997 If you have any questions, or would like more information, or just want to talk about noise, you can call your community noise counselor. Daugherty's The question of whether a specific noise is too loud number is 433-5070, or after 8, 478-6912. Keep quiet and listen to some good advice 51 following information for people who want a guleter 1 than hard-surfaced furniture. 71 home: Caulk windows and install storm windows to • Wooden cabinets vibrate less than motal ones. cut down outside noise. الحائي ا Replace metal garbage cans with plastic ones.* Place a foam pad or towel under your typewrit-Wear ear protectors when you are using equipment or tools that produce sustained loud er. *• Install washing machines in the same room <u>ل</u>-را with heating and cooling equipment, preferably in an sounds. enclosed space away from bedrooms. · Put foam pads under blenders, mixers and Keep doors and windows closed to prevent other small appliances. - disturbing others. 🤴 Eliminate noise leaks in walls by sealing holes • • Use acoustical tile on ceilings.; 1 16 or gracks. \mathcal{C}

iselor Wants Message Carried To Schools				

enior Citizens Sought To Aid Anti-Noise Campaign

By ALLAN HORTON Heratd-Tribune Reporter

le au n alive-day noise control workshop held last week in Beach, C. Welsh, Sarasota County community noise r, hopes t. whist a cadre of volunteer senior citizens to s message) schools.

said a successful public awareness and education proout noise a batement in the Pinellas County school system rgely on volunteer senior citizens.

d the formation of a similar group locally could . Urban League representatives.

significantly augment the task he sees as larger than a one-man lob.

Welsh is one of 27 community noise counselors operating nationally through the auspices of the National Retired Teachers Association and the American Assocation of Retired Persons to advise communities and educate citizens on ways to reduce urban noise.

He said all the counselors were assembled in Daytona Beach for the intensive, three-day workshop which also was attended by 1 2 2 2 1

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As a counselor, Welch has no enforcement power and spen much of his limited time acting as an ombudsman, speaking civic groups, clubs and community organizations about how control excess noise.

Welsh said one of his more successful efforts to date has be the conduct of a radio program in Venice in which he fiel questions about noise control called in by listeners.

. He said he always stresses the adverse health effects of noi: a factor not only in hearing loss, but related also to hypertensic heart disease, headaches, fatigue and other stress-related heal problems.

Although those problems are most likely to affect old persons, noise also harms youth, he said.

One phase of the workshop discussed information d. from studies of school children which Welch said indicated percent of the children in the elementary grades suffer hearing

problems. By high school, the percentage doubles and in colleg 30 percent of the students have hearing deficiencies. In cases where continuous exposure to excessive noise such .

prevails at rock concerts and discos has caused nerve damag the hearing loss is permanent.

Weich said although he has made no approach yet to scho officials, he hopes to marshal six volunteers to help him educa local youth about the jeopardy excess noise poses for their heal and welfare.

He said he plans to begin the program at the elementary lev and "work up" to the higher grades.

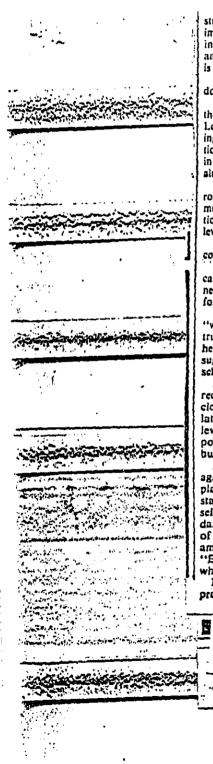
Assigned to cool 20 hours per week providing noise contrassistance to Manatee, Sarasota and Charlotte counties, Weld said he is concentrating chiefly on Sarasota, though he remain available to the other counties as requested.

"It's too big an area," he said, calling it "no one-man job" (launch a program in all three countles,

He said there are "plenty of very active retired people" local with the time and talent to help communicate the message th: noise is an unnecessary, unwelcome pollutant which need not t tolerated in the community. Potential volunteers for Weich's program can contact his

through the local offices of the NRTA-AARP Senior Communit Service Employment Program at 240 N. Washington Blvd.

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students in high school and college have some hearing impairment." Contributing to increasing hearing loss in young children, he believes, are loud motorcycles and amplified music. Diwo played in a confined space is a real menace, in Welsh's view.

Some noise is necessary, Welsh admits, but that does not make it any less a hazard.

Recently, Welsh conducted his own experiment on the noise-level of emergency vehicles. He rode in the Longboat Key fire engine and took sound level readings. "It was 128 decibels, almost double the toleration level." That level, he added, was just as high within 100 feet of the vehicle. One fireman, Welsh said, already had impaired hearing.

Weish recommended heavier insulation between the roof of the cab, where the horn was situated, and ear muffs with earphones set in to help reduce the additional stress of radios registering at the 90-decibel level.

Anything above 60 decibels is considered loud, according to EPA standards.

Solutions to the noise problem, Welsh suggested, can be most effective if initiated through "a good neighbor policy." Good noise ordinances that are enforced, he added, have also proven very effective.

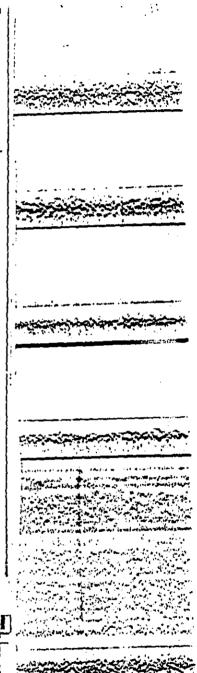
Weish considers Sarasota's own noise ordinance "well drawn." He also says the idea of rerouting trucks away from residential neighborhoods could help solve the community's noise problem. Weish also suggested signs for noise-sensitive areas, such as school or hospital zones.

A pilot and a former Air Force colonel, Welsh recognizes the problems of residential neighborhoods close by Sarasola-Bradenton Airport. He feels his relationship to neighborhood groups trying to reduce the level of noise in that area — or demanding that the airport find a new location — has to be that of an ombudsman.

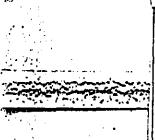
Perhaps Welsh's most important role in the battle against excessive noise is that of educator. He now plans to take his program "directly to the schools, starting in the fourth grade, talking to the kids themselves." The earlier children are warned about the dangers of noise, Welsh said, the greater their chance of retaining their hearing. Pointing out the fondness among young people for radio and TV, he predicted "Eventually they'll see the picture, but they won't hear what's being said."

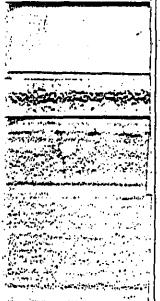
For further information, or to volunteer for Weish's program, call 365-1373.

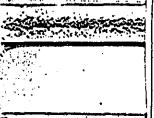
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Sa Ed







Sarasota MONITOR October 1980 Edward Welsh_Sarasota, FL

Anti-Noise campaign headquartered in Sarasota.

by Linda Harrington

"The crux of the whole situation is that it's a health problem, not just a simple nuisance," said Edward Welsh, community noise counselor for Sarasota, Manatee and Charlotte counties.

Because of limited manpower, Welsh's campaign against noise is concentrated in Sarasota, with his central headquarters at the Senior Community Service Employment Program office at 240 N, Washington, In order to better serve all three counties, Welsh is seeking community volunteers.

"I wanted to do something to help my community," Welsh said, explaining his own decision to accept a position as one of 27 counselors affiliated with the National Retired Teachers Association and the American Association of Retired Persons.

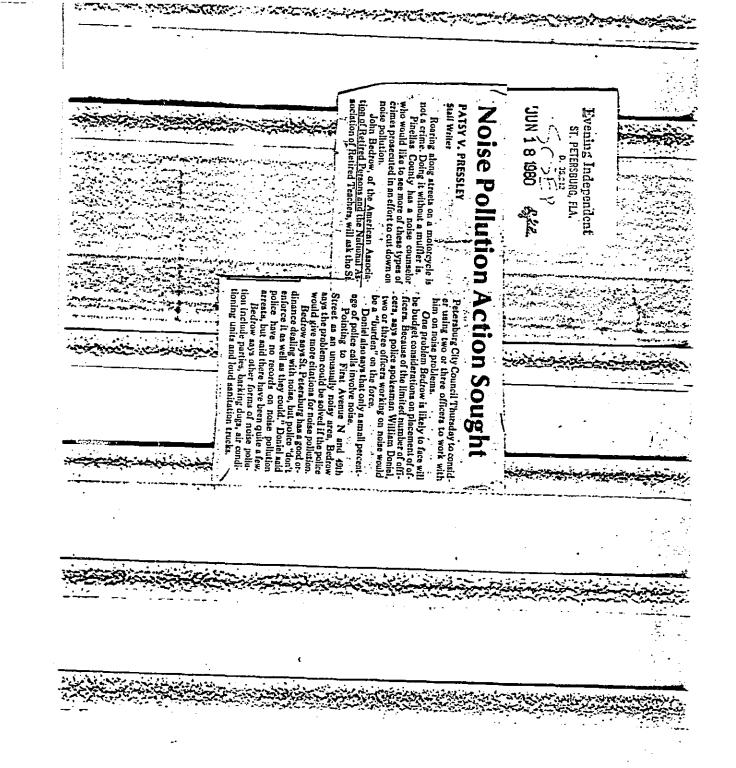
While serving on a Longboat Key home safety program, Weish learned that of the 7,000 safety hazards discovered, most were "correctible on the spot." he feels the same is true of noise pollution.

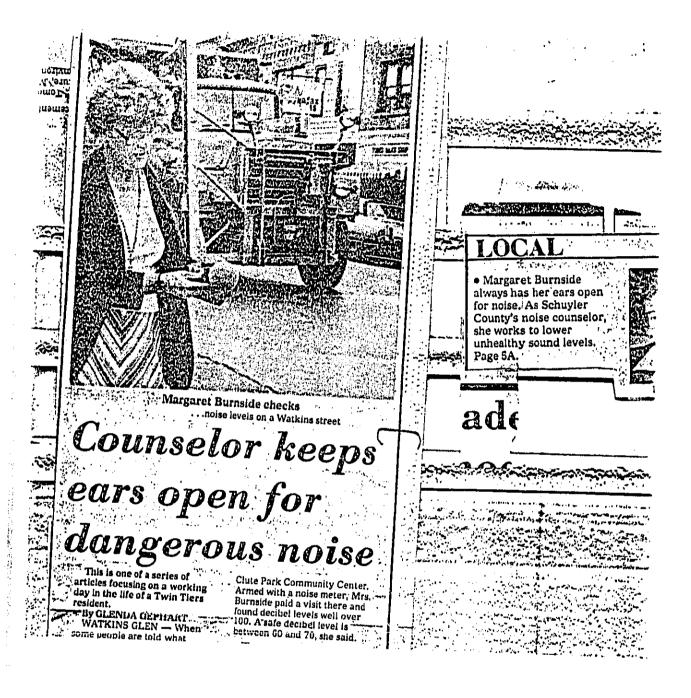
Though many people move to the country to escape city noise, most people, Welsh said, tend to overlook the harmful effects of noise and accept it as necessary. Information accumulated by the Environmental Protection Agency, which funds the noise counselor program, indicates it is not. Welsh will serve as a source of information about means of control, as well as about the specific effects of noise on both the physical and mental systems of those exposed to it.

There is as yet, Welsh said, "no evidence noise can be an immediate and direct cause of death." Studies have shown, however, that it can indirectly contribute to heart disease, hypertension, stomach ulcers and, of course, hearing loss, cardrum and inner car damage.

"The effects on the nervous system," Welsh said, "are most direct." Sleeplessness in the elderly due to noise disturbances can have adverse effects, and noise in a school situation has been shown to affect learning. Noise has even been linked to low birth weights and birth defects. Perhaps the most frightening aspect of noise damage. Welsh said, is its permanence: When nerve endings in either ear die "there is no way to revive them."

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Star-Gazette, Mon., Feb. 9, 1981

(Continued on Page SA.) .

"It was very interesting. It is noisy, but I was surprised it wasn't even worse," she said, noting that the decibel levels ranged from below the 60 to 70 mark to up to about 90.

Mrs. Burnside said that the education program she has formulated would show children that loud radios, stereos and live music can hurt their ears after constant exposure. Loud music, for example, registers at about 120 decibels, which is higher than that of a jet engine at 2000 feet and nearly equal to a jet engine at 75 feet.

Leaves rustling is about 10 decibels, normal conversation about 50 while conversation stops at about 80 decibels.

Noise can be a nuisance and as of now, it is covered by nuisance ordinances in Watkins Gien and Montour Falls. No municipality in the ' county has an ordinance dealing specifically with noise problems.

The EPA has set a goal of getting 4,000 noise ordinances established in the United States in 1981. But the federal agency also healizes the importance of general education, Mrs. Burnside said.

""What they would like us to do is just talk about it and convince people they should be working for a quieter environment."

Solution: When the second s

Mrs. Burnside said she is willing to meet with groups to talk about noise problems and has already spent some time with Day Care children, using puppets to tell them about noise.

She has also the noise meter to make studies of certain things, if requested. But Mrs. Burnside emphasized that she has no power to put an end to incidents of noise problems. That has

to be done through law enforcement agencies

With the Watkins Glen Tomorrow development program in the future. Mrs. Burnside has started taking part in environmental meetings to make suggestions about noise problems, such as during construction.

She also is interested in the planned housing complex for senior citizens and was happy to note that the walls will be of cement block construction, ensuring few noise problems from apartment to apartment.

The Noise Counselor Program, as established by EPA, was aimed specifically at getting older persons involved with environmental issues. Mrs. Burnside, who said she has always done office work, pointed out that most people working in noise control across the country are volunteers who are retired.

Shepard

MONTOUR FALLS - S

the Shepard Niles Crane & , received awards for their the company.

Those receiving the awar employment were: Adrian derson, Sr., and Sam Balc VanVleet, Edward French Douglas Clark, 30 year Claude Cole and Austin S

Claude Cole and Austin S., odore Martin, 20 years; Ronald Borden, Raymond States, Jr., 15 years; Heler John Ganung, Richard S. Frederick Barr, Emory Lyc 10 years. Counselor is hired to fig!

NEWS

FEATURES OF

SPECIAL

INTEREST

By DEANNA SILBERMAN St. Petersburg Times Staff Weiter

: This used to be a quiet world. Our great-grandparents went about their lives in a stillness punctuated by occasional sounds: the whack of an ax, the scrape of a shovel, the familiar squeak of a stair or a porch swing.

ST. PETEASBURG TIMES

They did not live with fluorescent buzz, refrigerator hum, TV drone, Muzak, jet scream, acid rock and power drills. In their entire lives they might not hear as much music as one 'teeny-bopper with a portable radio is exposed to in a week.

So it is that we have come to have a community noise counselor.

HIS NAME IS John Berdrow, and he's stamping out noise in Pinellus County, courtesy of the Federal Noise Control Act of 1972 and the Quiet Communities Act of 1978. His tool is a trusty red noise meter; his strategy is education, negolistion, and, where necessary, enforcement of the law.

Since he took the job in December, Berdrow says he's learned enough to make him a believer.

He refers to new studies suggesting that noise not only causes hearing loss, but contributes to heart and circulatory disease, and damages unborn children. And, he says, it causes emotional stress. It's just as 'you've always claimed: Your teenager's stereo is diving you crazy.

This hits on a basic problem: One man's noise may be his son's (or neighbor's) nirvana.

IN CASES LIKE that, it's the volume that counts. Noise, defined as any unconted



ment of Berdrow and 27 other noise counselors across the country is almed at eliminating dangerous noise at home and at play.

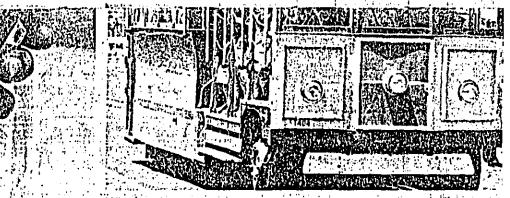
Berdrow is currently promoting the passage of a state law (House Bill 707) that will prohibit unnecessary horns, sirens and whistles at night.

. Noise counselors have been recruited from the American Association of Retired Persons and the National Association of Retired Teachers. Perhaps for that reason, 10 of the 28 are here in Florida.

The counselors provide information to the community through speeches and the distribution of pamphlets, take noise-level readings and asist people who call with complaints. Berdrow says problems among neighbors can usually be resolved by a visit to the offender. When they are well informed, most people cooperate willingly, he says. If necessary, sherift's deputies can be called in to enforce the county noise control ordinance.

that noise in residential areas must be kept at 72 decibels or less from ? John Berdrow checks the noise level of passin





trument used to measure noise.

When accelerating, the noise level of the pier trolly is 88 decibels.

et corners, malls are noisiest places in tov

lamor a mensee right ersburg? nat question to John his noise meter last se resulta: earing loss in the Suns ought not to: in the corner of 34th it Avenue N for days at O decibels). anently positioned beable car downtown (88 decibels when accelerating). ✓ Spend the entire Christmas season at the center of Tyrone Square Mall (85 to 90).

SHOPPING AT an indoor mall, in fact, may be harder on your ears than it is on your feet; Folks in Aladdin's Castle, the pinball playground at Tyrone Square, were exposed to readings as high as 88 decibels last week, while shoppers at Disc Records across the way were staking up Dan Fogelberg at 85.

Movie previews at one of the Tyrone Square Sik theaters varied from 75 to a startling 85. For comparison, Berdrow says television programs at normal volume are about 60. Archie Bunker, he says is 67; a televised basketball game about 75.

A car traveling at 55 mph with the windows open and the radio on is close to 70; motorcycles range from 80 10 110, depending on speed wathare trucks do their thing at about 8

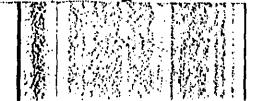
WHEN MOTORBOATS up speed, they go from 74 to washing machines and vacuum cl ers are about 70, a hard held dryer on high: 82. An evenin boogie at Websters: about 120. So where's a nice place for en

St. Petersburg? The downtown Plaza: 57 dec: of Beethoven, Bach and Handel,



farm equipment, loud music and barking dogs as some of the major problems in Dubuque. She says many people have complained to her that

they can't leave their doors or windows open during the summer becuse of the racket made by nearby air conditioners or stereos. The loud music also damages



Telegraph Herald Intern

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Then, after she's gotten your attention, she'd like to tell you, quielly, what her message is: "There's too much noise."

Counseling Program, part of a national effort spon-sored by the National Retired Teachers Association and the American Association of Retired Persons under U.S. Environmental Protection Agency guidelines.

severity of the problem of noise, how it affects health in the home, on the job, in schools and on the farm — in effect, to quiet the city," she says. The organization also intends to organize community volunteers to pinpoint problem areas and influence local government to decrease noise levels, she said.

Connor says she has spoken to many community action groups and fraternal organizations, but has gotten little response because the groups already have their own projects. She's also spoken at schools and distributed posters and information booklets, but gotten no volunteers.

. She says she hasn't found help from the people who complain to her about noise problems in their neighborhoods, elther.

"People can't complain if they're not willing to do something," she says. "There are many possible vol-unteers around who are older and don't want the hussle of running around, but are able, capable citizens who can help this program."

sounds that are easy on the ears

By Mariam Brillantes News-Press Staff Writer

The message may be failing on deaf ears.

· But June Sunderland and La Vaun Eve say raising the consciousness of the community about the harmful physical and mental levels of noise will help combat noise pollution and perhaps help prevent irreparable hearing loss.

They're doing it through the recently opened office of the. Community Noise Counseling Program, which serves Santa Barbara County and was jointly organized in 1978 by the National Retired Teachers Association and the American Association of Retired Persons.

Ms. Sunderland and Ms. Eve, noise counselors, operate the program office at 21 E. Canon Perdido St., Suite 206, "Our main job is to influence people and educate them about noise and its effects on our health and the total environment," says Ms. Sunderland, "The reason noise hasn't received as much attention as other typesof pollution is because you can't see, taste or smell it."

But noise exacts a toll on, people who live in cilies loday, even when they're asleep, she says. Problems related to noise include, hearing damage and loss, heart disease, chronic stress diseases, effects on the unborn/ learning effects on children, sleep disruption, irri-tability, tenseness, insomnia and fatigue: and intrusion in work and private life.

As guardians of healthy eardrums, Ms. Sunderland and Ms. Eve try to educate the public about the serious effects of noise and of actions which can



CHECKING THE READINGS on the decibel monitor, a device measuring the sound level of noise, are June Sunderland, left, and La

Vaun Eve, noise counselors at the rece opened Community Noise Counseling (gram office. ·•• 🖌 .

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